

THE WHITE HOUSE
WASHINGTON 25, D. C.

December 2, 1955

Dear Mr. Hughes:

Over the past several years there has been growing concern among certain agencies required to conduct extensive operations in foreign areas, over the lack of appropriate authorities for effective management of the large numbers of non-U.S. citizen personnel utilized in such areas. Most of the authorities with which these agencies have had to work are concerned with U.S. citizen personnel and principally with employment in the United States. It has been found through experience that in many respects they are not adaptable to the conditions which agencies encounter in their overseas operations.

I believe it is generally agreed that, insofar as possible, it would be to the advantage of the U.S. Government in its relations with foreign countries and their citizens, for U.S. agencies to be able to observe the customs and practices of other local employers, including the local government, in the employment of local personnel. Unfortunately, either because of the lack of enabling legislation or because of prohibitions or restrictions in laws designed to apply to U.S. citizen employees, there are too many areas in which it is not possible for them to do this.

This office, in consultation with representatives from other departments and agencies of the Government, has prepared draft legislation which is designed to provide a broad framework of authorities to permit conformance, to the extent deemed desirable and practicable under particular circumstances, with local employment customs and practices. It is intended to be an omnibus bill including all necessary administrative authorities for the management of local personnel employed in foreign areas. An analysis follows after each section of the bill explaining either the purpose or the manner in which the proposed authority is intended to be used.

Honorable Rowland R. Hughes
Director
Bureau of the Budget

- 2 -

While there is little doubt that there is need for action in this field, it is anticipated that the interested agencies will have many suggestions to offer concerning the proposed bill. It is therefore requested that it be submitted as quickly as possible to those agencies which conduct operations in foreign areas for comment and clearance. If at all possible it would be desirable to be able to submit such a bill to the Congress early in its next session.

Sincerely yours,

Philip Young